

Safer Stronger Communities Select Committee Supplementary Agenda

Wednesday, 19 December 2018

7.00 pm, Committee Room

Civic Suite

Lewisham Town Hall

London SE6 4RU

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This meeting is an open meeting and all items on the agenda may be audio recorded and/or filmed except for item numbered 4 on the Agenda. For legal reasons, part of the discussion for this item will be considered in private with the press and public excluded.

Part 1

Item		Pages
3.	Response to Referral from Safer Stronger Communities Select Committee on the Employment Profile	3 - 10
4.	The impact of the Prevent Strategy and Stop and Search policy on community relations - Evidence Session Appendix E	11 - 12
7.	National Probation Service and Community Rehabilitation Company Update Appendix A	13 - 20

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Agenda Item 3

Safer, Stronger Communities Select Committee		
Report Title	Mayoral response to referral from the Safer Stronger Communities Select Committee on the Council's Employment Profile 2017/18	
Key Decision	No	Item No
Ward	All	
Contributors	Executive Director for Resources & Regeneration (Head of Business & Committee)	
Class	Part 1	Date: 19 December 2018

1. Summary

This report informs members of the response given at Mayor and Cabinet to a referral in respect of a review which the Committee considered in July 2018.

2. Purpose of the Report

To report to members the response given at Mayor and Cabinet to recommendations made by the Committee regarding

3. Recommendation

The Committee is recommended to receive the Mayor & Cabinet response to the Committee's comments on the Council's Employment Profile 2017/18

4. Background

- 4.1 The Mayor and Cabinet considered the attached report entitled "Response to Safer Stronger Communities Select Committee on the Council's Employment Profile 2017/18" at the Mayor & Cabinet meeting held on 12 December 2018.

5. Mayor & Cabinet Response

- 5.1 The Mayor and Cabinet received an officer report and a presentation from the Mayor.
- 5.2 The Mayor and Cabinet unanimously resolved that the recommendations shown below be approved:

(1) the actual employee data on new employees joining Lewisham Council in 2017-2018 from the joiners declaration of ethnicity is 53.1% BAME and 40% non BAME and 6.9% undisclosed. This is a greater proportionate rate (6.5%) than Lewisham Boroughs BAME profile from the 2011 census of 46.6%, and this compares favourably to other benchmarked London Boroughs;

(2) the more accurate joiners' declaration of ethnicity is used in the future for the Employment Profile Report, rather than the declaration of ethnicity at the application stage, and the 2017-2018 Profile is amended to reflect this more accurate data;

(3) our approach to equality and diversity be further enhanced by including the statement in all job adverts 'We welcome applications from all backgrounds';

(4) the Council will be strengthening the recruitment and selection training offered to recruiting managers and include greater focus on unconscious bias to ensure best practice recruitment;

(5) the Council will launch next year a 'Leadership Development Program' to support council managers progressing through to senior levels. The selection for this programme will stipulate that a fair proportionality of BAME employees are selected, to support equal opportunity of progression into the senior management level that they are underrepresented in. Also the HR Division will review the option of a mentoring program for senior BAME managers being made available; and

(6) the report be forwarded to the Safer Stronger Communities Select Committee.

BACKGROUND PAPERS

Mayor & Cabinet minutes 12 December 2018

If you have any queries on this report, please contact Sarah Assibey, Committee Support Officer, 0208 314 8975

Mayor and Cabinet		
Title	Response to Safer Stronger Communities Select Committee on the Council's Employment Profile 2017/18	
Contributor	Adam Bowles Head of Organisational Development and Human Resources	Item
Class	Part 1 (open)	12 December 2018

1. Summary

- 1.1 On 12 July 2018, the Safer Stronger Communities Select Committee reviewed the Council's Employment Profile. The Committee were concerned as to why there was a fall between in the percentage of BAME applicants at interview stage who went on to be successfully offered a position. The Safer Stronger Communities Select Committee asked this to be referred to the Mayor and Cabinet for review.
- 1.2 This paper informs council that when reviewing the more definitive new joiners ethnicity declaration, that the more accurate profile for new appointments in 2017-2018 was 53.1% BAME and 40% non BAME and 6.9% undisclosed. This is a greater proportionate rate (6.5%) than Lewisham Borough's BAME profile from the 2011 census of 46.6%, and this compares favourably to other benchmarked London Boroughs. The paper also recommends further enhancements to the recruitment process to support the Council's approach and commitment to equality, diversity and inclusion.

2. Recommendations

- 2.1 To note that the actual employee data on new employees joining Lewisham Council in 2017-2018 from the joiners declaration of ethnicity is 53.1% BAME and 40% non BAME and 6.9% undisclosed. This is a greater proportionate rate (6.5%) than Lewisham Boroughs BAME profile from the 2011 census of 46.6%, and this compares favourably to other benchmarked London Boroughs.
- 2.2 To agree that the more accurate joiners' declaration of ethnicity is used in the future for the Employment Profile Report, rather than the declaration of ethnicity at the application stage, and the 2017-2018 Profile is amended to reflect this more accurate data.
- 2.3 To agree to further enhance our approach to equality and diversity by including the statement in all job adverts 'We welcome applications from all backgrounds'.
- 2.4 To note that the Council will be strengthening the recruitment and selection training offered to recruiting managers and include greater focus on unconscious bias to ensure best practice recruitment.

- 2.5 To note that the Council will launch next year a 'Leadership Development Program' to support council managers progressing through to senior levels. The selection for this program will stipulate that a fair proportionality of BAME employees are selected, to support equal opportunity of progression into the senior management level that they are underrepresented in. Also the HR Division will review the option of a mentoring program for senior BAME managers being made available.
- 2.6 Agree that this report should be forwarded to the Safer Stronger Communities Select Committee

3. Background

- 3.1 On 12 July 2018, the Safer Stronger Communities Select Committee reviewed the Council's Employment Profile. The Committee noted that in 2017/18 35.07% of all applicants for jobs in the Council were white compared to 58.89% BME and 6.04% unknown. The numbers interviewed were 40.51% white, 49.03% BME and 10.46% unknown. The numbers who went on to be offered a position were 42.92% white, 40.9% BME and 16.18% unknown. The numbers who were finally hired were 41.95% white, 38.39% BME and 19.46% unknown. These figures are based on 4252 applications for 284 roles (paragraph 8.2 of committee report).
- 3.2 The Committee were concerned as to why;
- there was a fall between the number of BAME applicants at interview stage who went on to be successfully offered a position
 - and, a further fall in those who were successfully hired compared to the number of white candidates at interview stage who were successful in being offered a position and then successfully hired.
- 3.3 In order to respond to the Committee, the Council reviewed;
- Systems and Data Recording
 - Application to hire rate
 - benchmarking information against other London councils

Systems and Data Recording

- 3.4 During the financial year 2017/18, the Abacus recruitment system was used to input recruitment information such as vacancy details, interview dates, interview outcomes and ethnicity profiles. In order to ensure the information that was originally reported, was accurate, the figures were re-run in Abacus and the process for inputting data was reviewed in order to highlight any possible errors.
- 3.5 The 2017/18 recruitment statistics were produced from the Abacus system, which does not have automatic processes and relies heavily on manual manipulation of data to process applicants through the various recruitment stages. It was found that some of this manual updating into Abacus did not take place at the time the report was run from Abacus, and therefore unfortunately incorrect data was reported to Committee.
- 3.6 Upon checking the recruitment process it transpires that at the start of the recruitment process i.e. when a candidate applies for a job, an equalities monitoring form is

completed as part of the application form, although this information is not forwarded to shortlisting managers. However, some candidates are reluctant to disclose this personal information and only do so *once they are offered* the job. Candidates are asked again at point of offer to complete their protected characteristics' on a separate form which is input into the HR system (currently Resourcelink) At this point, the information divulged may differ to what was originally submitted during the recruitment process. Candidates often feel more comfortable disclosing personal information once they have a job offer rather than declaring at the application stage. Candidates are also given the option of "prefer not to state" if they do not wish to disclose their protected characteristics.

- 3.7 The first stage of the implementation of the new Oracle HR system went live in May 2018 with the recruitment module Taleo. From this point Abacus has been redundant and all further reporting will be done from this more accurate recruitment system going forward

Application to Hire Rate

- 3.8 As the data in the Employment Profile report (using data from the application process declaration form within the Abacus recruitment system) was found not to be accurate, with a large number of applicants recorded with undisclosed ethnicity, a report of new starters was run from the HR/Payroll system (which holds employees new starter ethnicity declaration). This showed that the actual percentage of BAME new starters during 2017/18 was 53.10% as opposed to the inaccurate number of hires from the recruitment system which was quoted as 38.39% and also included a large number of undisclosed of 19.46%.
- 3.9 Based on actual numbers of new starters identified from the more accurate new starter ethnicity declaration, the percentage of BAME candidates who applied and then started with the Council can be seen in the table below which shows that the percentage difference of BAME candidates from application stage through to new starter shows a drop off of only 5.7% which shows a much more favourable position than the inaccurate 19.46% reported wrongly in the Employment Profile

PERCENTAGE CHANGE FROM APPLICATION TO HIRE

	Applications	%percentage	appointments	%percentage	%percentage points change
BAME	2504	58.89%	146	53.10%	-5.79%
White	1491	35.07%	110	40.00%	4.93%
undisclosed	257	6.04%	19	6.90%	0.86%
total	4252	100.00%	275	100.00%	0.00%

Therefore the percentage of BAME new starters during 2017/18 was 53.10% which is higher than the BAME workforce as at 2017/18 which was 41.7% and also higher than the percentage of BAME residents in the Borough which is 46.6%. If only declared ethnicity is taken into account, then the breakdown of new appointments is 57% BAME and 43% white.

3.10 It is recommended for future analysis and reporting, including the Council's Employment Profile, that the more accurate new starters declaration of ethnicity is used going forward. Also that the Employment Profile for 2017-2018 will be amended accordingly to reflect the more accurate figures.

Application to Hire Rate by Grade

3.11 Of the 275 new starters (figure taken from payroll database as at 31.3.18) quoted;

- 146 of these (or 53.10% of new starters) were BAME
- 110 (40%) were white
- 19 (6.9%) did not disclose their ethnicity.

Grade	BAME	White	Undisclosed
Sc1-2	39	20	2
Sc3-5	12	8	3
Sc6-SO2	22	18	3
PO1-5	61	44	3
PO6-SMG3	11	19	0
Other(Soulbury)	1	1	8
	146	110	19

3.12 It should be noted the higher number of BAME appointees at the Sc1/2 grade are primarily due to a higher number of BAME apprentices than non BAME apprentices. The appointments at other grades are broadly similar, although there were more BAME than white appointments at grade PO1/5 and less BAME than white appointments at PO6/SMG3.

3.13 The issue of underrepresentation of BAME employees in senior leadership posts is apparent across most London Councils.

3.14 A 'Leadership Development Program' to support council managers progressing through to senior levels is planned to be launched next year. The selection for this program will stipulate that a fair proportionality of BAME employees are selected, to support equal opportunity of progression into the senior management level that they are underrepresented in. Also the HR Division will review the option of a mentoring program for senior BAME managers being made available.

Benchmarking Against Other London Councils

3.15 For benchmarking purposes the table below shows published data from other London Boroughs highlighting the difference between application and hire percentages of BAME candidates.

Council	data source	Applicants BAME	Hired BAME	BAME Applied to Hired difference	Borough BAME Profile (2011 census)	Hired difference to Borough Profile
Lewisham	Emp profile 2017/18	58.89%	53.10%	-5.79%	46.9%	+6.2%
Haringey	Equality Scorecard Jun 2018	61.10%	49.50%	-11.60%	39.5%	+10%
Hackney	Employment profile 2016/17		44.00%		45.3%	-1.3%
Croydon	Employment profile 2016/17	59.30%	46.23%	-13.07%	45%	+1.2%
Southwark	Annual workforce report 2016/17	61.00%	42.00%	-19.00%	45.7%	-3.7%
Tower Hamlets	EQUALITIES Report 2017/18 (email)	69%	45.2%	-23.8%	54.8%	-9.6%
Brent	Employment profile 2016/17 *	69.60%	61.70%	-7.90%	63.6%	-1.9%

* Figures from other councils in the table include undisclosed ethnicity in their overall calculation. The figure for Brent is only for disclosed.

Continued Improvement

3.16 The Council is committed to equality, diversity and inclusion, and as such, will continue to monitor and enhance its approach to recruitment. The following areas of enhancement have been highlighted as part of this approach.

- Strengthen our advertising by including in all job adverts the statement “We welcome applicants from all backgrounds”
- Improve accuracy of reporting by using the ethnicity declared by employee on joining, to allow for more accurate analysis.
- That services monitor the representation of recruitment panels and testing arrangements to ensure adequate representation and that spot checks are carried out by the recruitment team on shortlisting.

- Strengthen our recruitment training for hiring managers to include a greater focus on unconscious bias.
- Provide enhanced development at a junior/middle management level, with a proportionate balance of BAME and non BAME, to support fair progression to more senior levels for everyone.

4. Financial implications

4.1 There are no financial implications arising out of this report.

5. Legal implications

5.1 The Constitution provides for Select Committees to refer reports to the Mayor and Cabinet, who are obliged to consider the report and the proposed response from the relevant Executive Director; and report back to the Committee within two months (not including recess).

6. Further implications

6.1 At this stage there are no specific environmental, equalities or crime and disorder implications to consider.

Background papers

Safer Stronger Communities Select Committee agenda 12 July 2018: [link](https://www.lewisham.gov.uk/news/Documents/LewishamPovertyCommissionReportFinal.pdf)
<https://www.lewisham.gov.uk/news/Documents/LewishamPovertyCommissionReportFinal.pdf>

If you have any questions about this report, please contact Adam Bowles, Head of OD and HR (adam.bowles@lewisham.gov.uk)

Notes on event attended by Cllr Rathbone – A Community Forum event organised by Second Wave as part of Hate Crime Awareness Week 2018.

The main themes for the evening's discussion were 'Trust, Leadership and Resilience.

Police-Community relations were mentioned on several occasions, in regards to reporting and the need for improvement. The event itself was a positive example of Police-Community relations.

Although very interesting the majority of the event was not directly relevant to the review by Safer Stronger Communities Select Committee, however, the closing discussion was incredibly relevant.

Some comments were raised that community engagement was not part of current police training, and could be challenging for new officers. The corporate nature of policing was emphasised and the fact that training is done on a national basis making it challenging to take into account the particular differences of communities across different forces. Comments were made that practical training and good community engagement was something that was learnt on the street, informally. The importance of having a representative force that people could relate to was raised, as was problems relating to political correctness; that some officers may feel unable to ask awkward questions, and thus acted on incomplete knowledge and in ignorance.

There was some discussion on how there used to be more emphasis on community engagement as part of training, with new/probationary officers expected to embed themselves in the community and engage with groups.

The Police and Community working together to engage with each other was key to developing positive relationships that enable the Police to do their job in the borough. Comments raised included that attitudes of young people could change from defensive/confrontational to open/cooperative when they deal with them in a policing capacity, once they recognise the officer in question as someone they have dealt with before in a non-policing situation and had positive engagement with.

A key takeaway for me from this part of the discussions was that prior engagement with the BAME community and Police on an equal basis, was vital.

Please note this is not minutes of the meeting but notes of some of the issues raised that may be of relevance to the Safer Stronger Communities Select Committee's in-depth review.

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Caseload Profile – Lewisham

The following data is based on the NPS London Divisional Caseload on the 23rd November 2018.

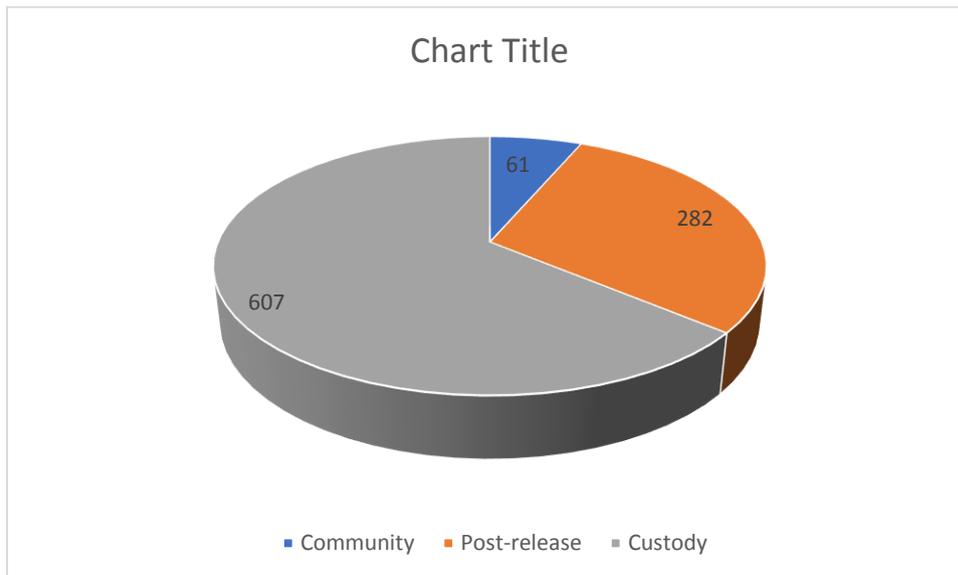
1. Order Category

The Lewisham and Southwark Cluster have a total of 1604 cases of which **Lewisham comprises of 950 (59%)**

The breakdown of these cases in relation to their current status is as follows:

Community	%	Post-release	%	Custody	%	Total	%
61	6%	282	30%	607	64%	950	100%

Fig. 1



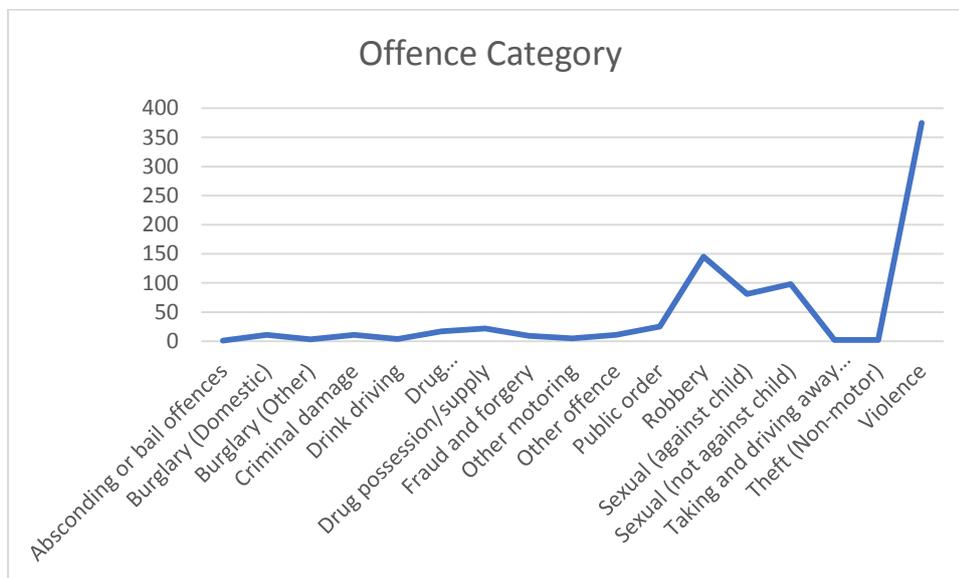
2. Offence Category

The caseload is broken down by Category of offence as follows:

	Total	%
Abducting or bail offences	1	0.12%
Burglary (Domestic)	11	1.34%
Burglary (Other)	3	0.36%
Criminal damage	11	1.34%
Drink driving	4	0.49%
Drug import/export/production	17	2.07%

Drug possession/supply	22	2.68%
Fraud and forgery	9	1.09%
Other motoring	5	0.61%
Other offence	11	1.34%
Public order	25	3.04%
Robbery	145	17.64%
Sexual (against child)	81	9.85%
Sexual (not against child)	98	11.92%
Taking and driving away and related offences	2	0.24%
Theft (Non-motor)	2	0.24%
Violence	375	45.62%

Fig. 2



3. Gender

The caseload is broken down by gender as follows:

Female	%	Male	%
24	3	926	97%

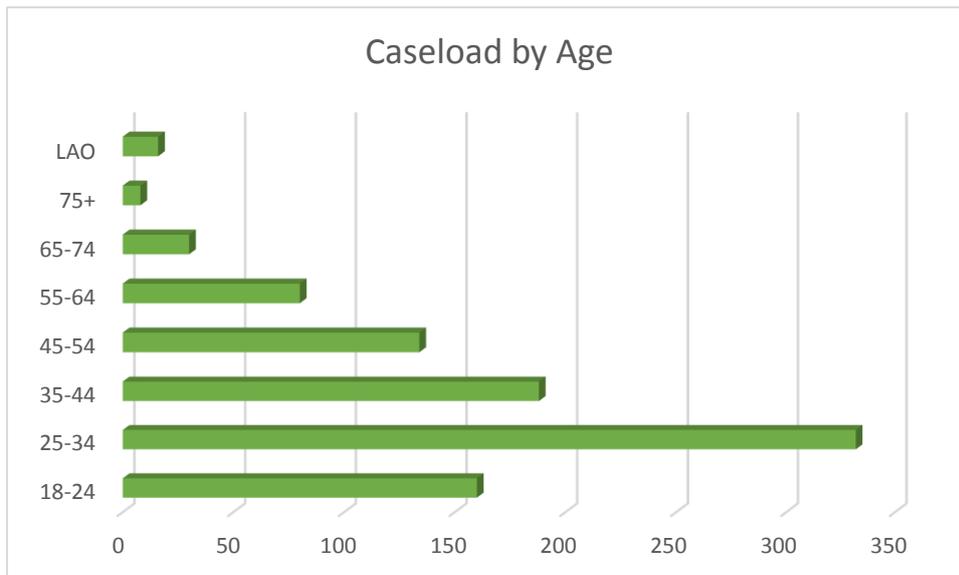
4. Caseload Age

The caseload is broken down by age as follows:

18-24	%	25-34	%	35-44	%	45-54	%	55-64	%
160	17	332	35	188	20	134	14	80	8
65-74	%	75+	%	LAO*	%				
30	3	8	1	16	2				

*LAO (Limited Access Only) where a case cannot be identified by date of birth.

Fig. 3

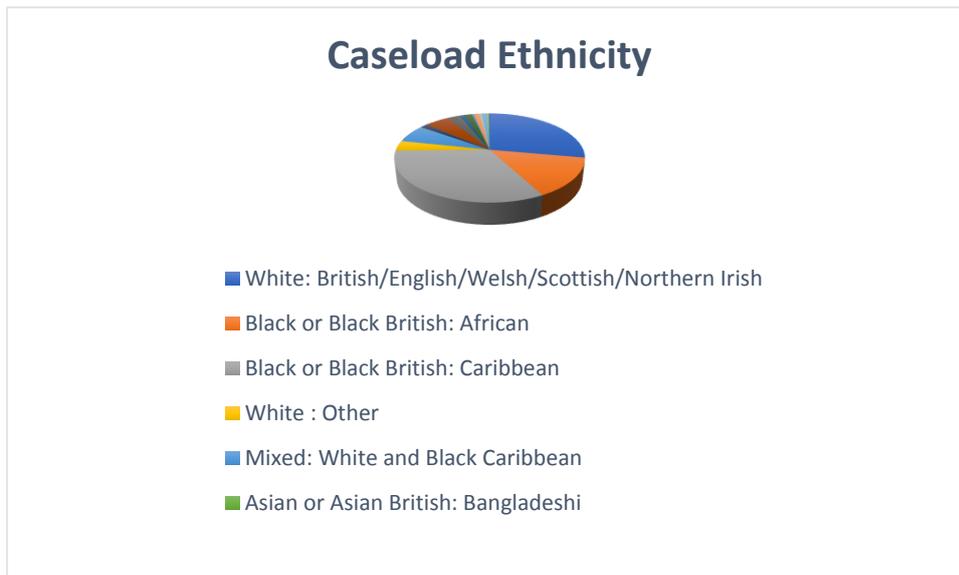


5. Ethnicity

The breakdown by Ethnicity is as follows:

Category	Total	%
White: British/English/Welsh/Scottish/Northern Irish	202	25%
Black or Black British: African	104	13%
Black or Black British: Caribbean	236	29%
White : Other	27	3%
Mixed: White and Black Caribbean	46	6%
Asian or Asian British: Bangladeshi	1	0%
White : Irish	10	1%
Black or Black British: Other	37	5%
Other Ethnic Group	15	2%
Asian or Asian British: Pakistani	2	0%
Asian or Asian British: Other	9	1%
Refusal	11	1%
Asian or Asian British: Indian	3	0%
Mixed : Other	7	1%
Mixed: White and Asian	3	0%
White: Gypsy or Irish Traveller	1	0%
Mixed: White and Black African	8	1%
Arab	3	0%
Asian or Asian British: Chinese	1	0%

Fig. 4

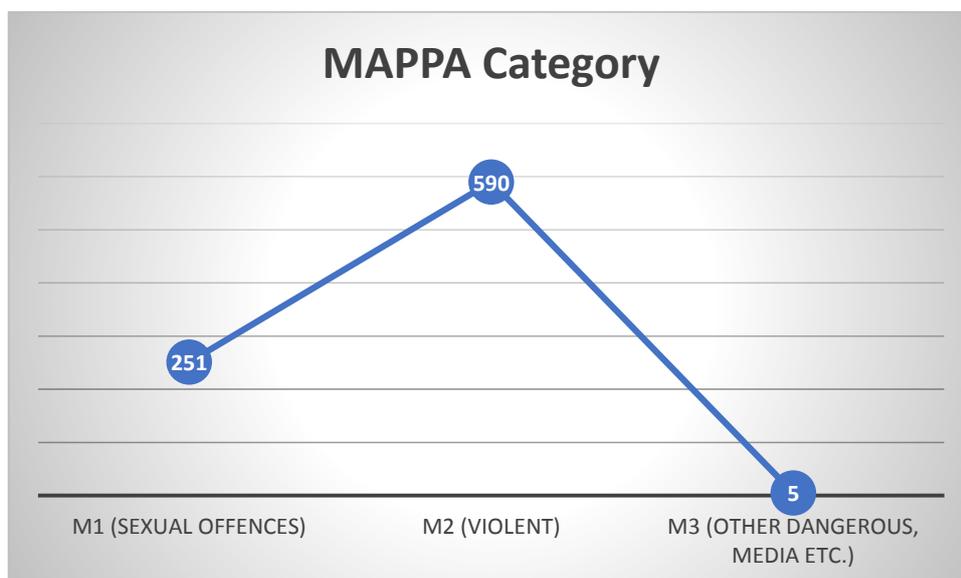


6. Caseload MAPPA Category

Out of 13,905 cases that have been categorised as MAPPA cases in London, Lewisham makes up 846 of these. It is interesting to note that Lewisham has the second highest Category 3 caseload in London (behind Newham which has 10.)

M1 (Sexual offences)		M2 (Violent)		M3 (other dangerous, media etc.)	
	%		%		%
251	30	590	70	5	1

Fig. 5

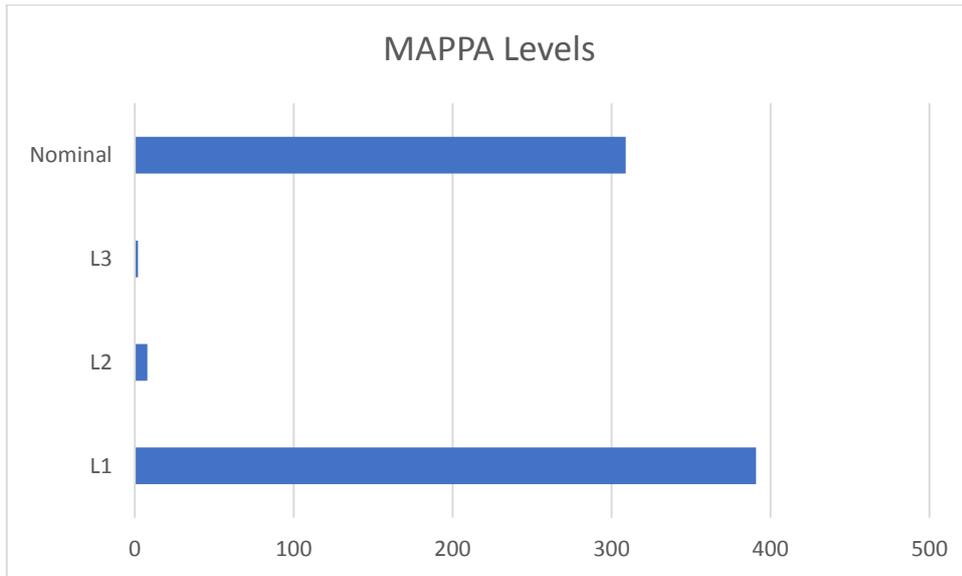


7. MAPPA Level

The breakdown of the MAPPA Categories above into their component Levels are as follows:

L1	%	L2	%	L3	%	Nominal	%
391	55%	8	1%	2	0%	309	44%

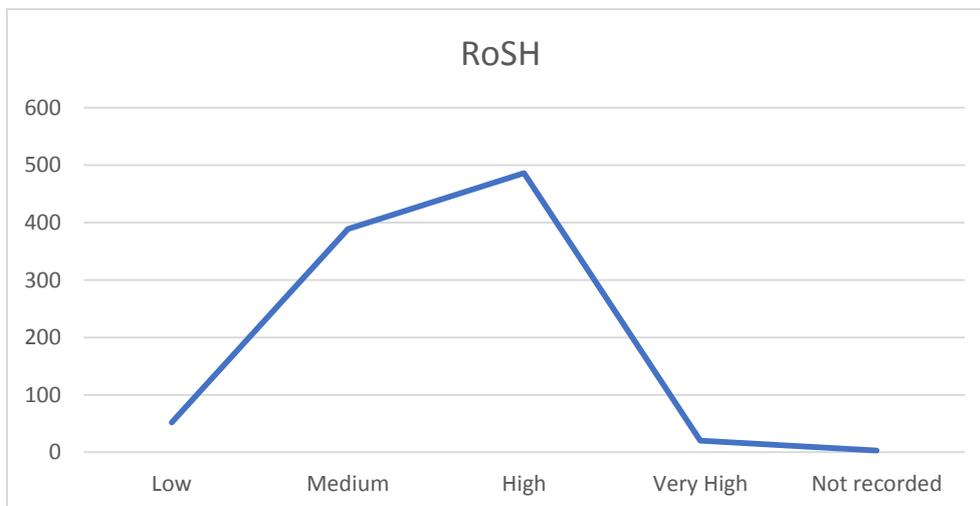
Fig 6.



8. Caseload breakdown of Risk of Serious Harm (RoSH)

Low	%	Medium	%	High	%	Very High	%	Not recorded	%
52	5	389	41	486	51	20	2	3	0

Fig. 7



9. IOM Cases as a percentage of Caseload

Total	%
23	2

10. Foreign Nationals as a percentage of Caseload

Total	%
101	11

11. Criminogenic needs

How issues that are identified in OASYS are linked to offending behaviour from the Caseload:

11.1 Accommodation:

Total	%
274	36

11.2 Education, Training and Employment

Total	%
349	45

11.3 Finance

Total	%
453	59

11.4 Relationships

Total	%
473	61

11.5 DV

Total	%
277	36%

11.6 Lifestyle & associates

Total	%
639	83

11.7 Drug Misuse

Total	%
369	48

11.8 Class A drugs misuse

Total	%
61	8

11.9 Alcohol misuse

Total	%
203	26

11.10 Alcohol related violent behaviour

Total	%
197	26

11.11 Emotional well-being link to offending

Total	%
361	47

12. Psychiatric problems

Significant problems

- Evidence of current psychiatric problems, which are severe and well-documented over prolonged periods of time
- Psychiatric problems are more than likely linked to offending
- The offender is receiving medication or other treatment

Some problems

- Evidence of psychiatric problems
- Have disclosed psychiatric problems, but the duration and whether they are in current treatment may be unknown
- There is no immediate link to offending behaviour
- Has been recommended for psychiatric assessment or oversight but results are not available

Some	%	Significant	%
103	13	32	4

13. Of which Depression plays a part:

Significant problems;

- Has a documented history of depression over a number of years
- Is taking medication or undertaking counselling

Some problems

- Has consulted a professional on at least one occasion in the past or are considering seeing a professional as they feel depressed or anxious

some	%	significant	%
244	32	59	8

14. Thinking & Behaviour linked to offending

Total	%
726	94

15. Health concerns

Total	%
346	45